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## PROFESSIONAL DEVELOPMENT PROGRAM

GENERAL CONCEPTS OF SALES TAX, SERVICE TAX (DEFINITION, CHARGE OF TAX INPUT & OUTPUT)

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#### Agenda

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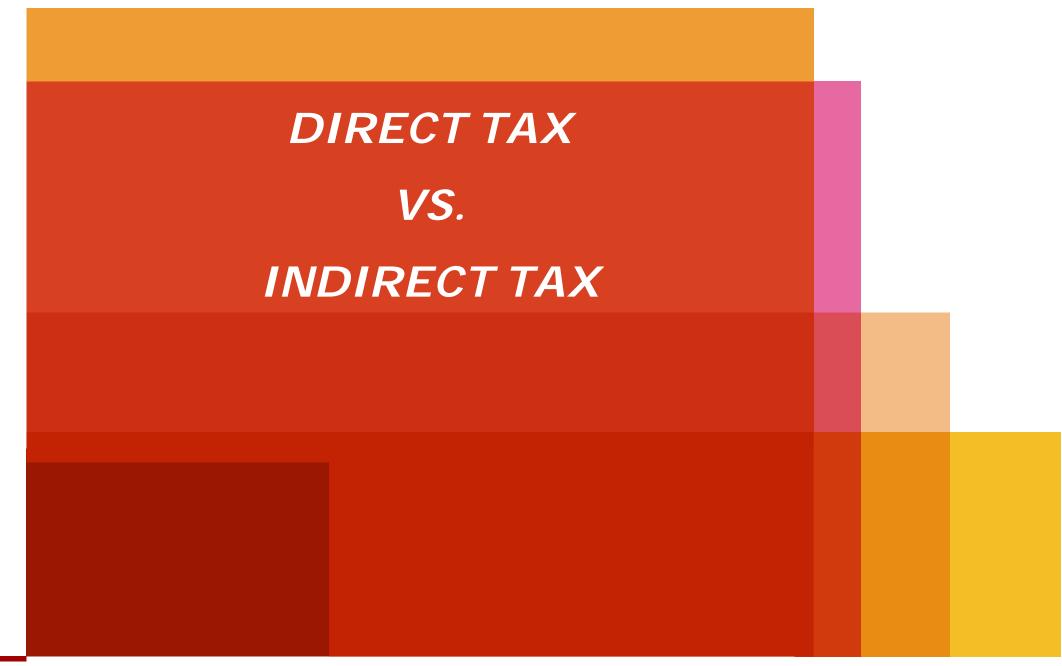
# CONSTITUTIONAL FRAMEWORK OF SALES TAX

#### CONSTITUTIONAL FRAMEWORK OF SALES TAX

- Article 142 of the Constitution of Pakistan provides that Parliament shall have exclusive power to make laws with respect to any matter specified in Federal Legislative List.
- The said Article also provides that any matter not enumerated in the Federal Legislative List falls exclusively in the provincial domain.
- Entry nos. 47 and 48 of the Federal Legislative List as contained in Part I of the Fourth Schedule to the Constitution of Pakistan, empowers Parliament to make laws with respect to taxes on income (other than agriculture income) and corporations (i.e. Federal Government is empowered to impose tax on income and corporations.)
- Entry no. 49 of the said list also empowers Federal Government to levy taxes on sales and purchases of goods imported, exported, produced, manufactured or consumed.
- Entry no. 44 of the said list also empowers Federal Government to levy duties of excise.

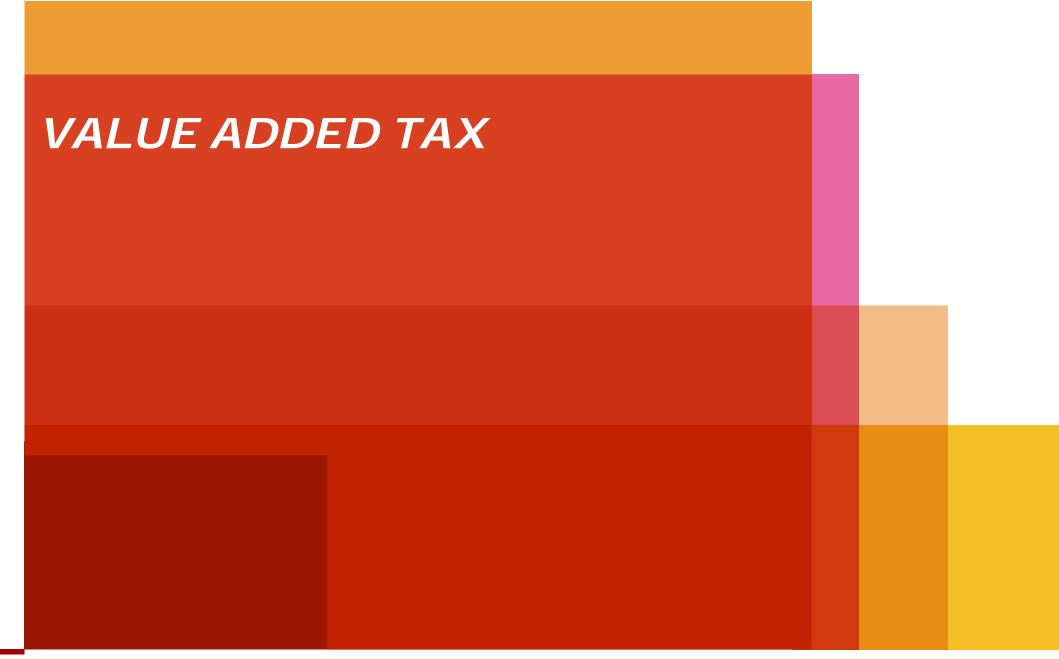
#### CONSTITUTIONAL FRAMEWORK OF SALES TAX

- Entry no. 49 was amended by the 18<sup>th</sup> Amendment in 2010 and the words "except sales tax on services" were included in the said Entry.
- Subject to what is stated below, the 18<sup>th</sup> Amendment shifted and transferred the power to impose a levy on the providing or rendering of services exclusively to the Provinces.
- Clause 7 of the Article 270AA (as substituted by the 18<sup>th</sup> Amendment) allowed the relevant provisions of the Federal Excise Act, 2005 to remain in field till such time as the Provinces enacted their respective laws.
- For example, in Sindh the Sindh Sales Tax on Services, 2011 was enacted with effect from July 1, 2011 and, therefore, from that date onwards, the relevant provisions of the Federal Excise Act, 2005 became ultra vires the Constitution with respect to Sindh.
- For further understanding refer judgement of Hon'ble High Court of Sindh with respect to CP D-3184 of 2014 and others.



#### **DIRECT TAX VS. INDIRECT TAX**

- Direct tax means a tax, such as income tax, which is levied on the income or profits of the person who pays it, rather than on goods or services (Oxford Dictionary).
- Indirect tax means a tax levied on goods and services rather than on income or profits (Oxford Dictionary).
- The tax, which is paid by the person on whom it is levied is known as the Direct tax while the tax, which is paid by the taxpayer indirectly is known as the Indirect tax. The direct tax is levied on person's income and wealth whereas the indirect tax is levied on a person who consumes the goods and services.
- The main difference between the direct and indirect tax is that the burden of direct tax cannot be shifted whereas the burden of indirect tax can be shifted.
- The nature of a direct tax is progressive, but the nature of the indirect tax is regressive.



#### **VALUE ADDED TAX**

- Value Added Tax (VAT) is a tax on the amount by which the value of an article has been increased at each stage of its production or distribution (Oxford Dictionary).
- VAT can be invoice based or accounts based.
- Under the invoice based method, each seller charges VAT rate on his output and passes the buyer a
  special invoice that indicates the amount of tax charged. Buyers who are subject to VAT on their own
  sales (output tax), consider the tax on the purchase invoices as input tax and can deduct the sum from
  their own VAT liability. The difference between output tax and input tax is paid to the government (or a
  refund is claimed, in the case of negative liability).
- Under the accounts based method, no such specific invoices are used. Instead, the tax is calculated on the value added, measured as a difference between revenues and allowable purchases.

# GENERAL CONCEPTS OF SALES TAX ON GOODS

## LEGAL FRAMEWORK

#### LEGAL FRAMEWORK

- As discussed earlier, Entry no. 49 of the Federal Legislative List as contained in Part I of the Fourth Schedule to the Constitution of Pakistan empowers Federal Government to levy taxes on sales and purchases of goods imported, exported, produced, manufactured or consumed.
- In order to exercise the aforesaid power and levy taxes on import and supply of taxable goods, Federal Government promulgated the Sales Tax Act, 1990 (alongwith Rules made thereunder).
- Federal Board of Revenue is authorised for administration and collection of Sales Tax levied under the abovementioned Act.
- The said Act prescribed a VAT type system in which the value added component at each stage of business transaction could be taxed. The sales tax is chargeable from a registered person at import and sale of taxable goods. Tax credit or input tax is allowed when the registered person fulfills the conditions referred in the said Act.

#### **Section 2 (33)**

"supply" means a sale or other transfer of the right to dispose of goods as owner, including such sale or transfer under a hire purchase agreement, and also includes —

- (a) putting to private, business or non-business use of goods produced or manufactured in the course of taxable activity for purposes other than those of making a taxable supply;
- (b) auction or disposal of goods to satisfy a debt owed by a person;
- (c) possession of taxable goods held immediately before a person ceases to be a registered person; and
- (d) in case of manufacture of goods belonging to another person, the transfer or delivery of such goods to the owner or to a person nominated by him.

Provided that the Federal Government may, by notification in the official Gazette, specify such other transactions which shall or shall not constitute supply.

#### **Section 2 (41)**

"taxable supply" means a supply of taxable goods made by an importer, manufacturer, wholesaler (including dealer), distributor or retailer other than a supply of goods which is exempt under section 13 and includes a supply of goods chargeable to tax at the rate of zero per cent under section 4.

#### **Section 2 (39)**

"taxable goods" means all goods other than those which have been exempted under section 13.

#### **Section 2 (46)**

"value of supply" means:

(a) in respect of a taxable supply, the consideration in money including all Federal and Provincial duties and taxes, if any, which the supplier receives from the recipient for that supply but excluding the amount of tax:

#### **Section 2 (46) – cont'd.**

#### Provided that -

- (i) in case the consideration for a supply is in kind or is partly in kind and partly in money, the value of the supply shall mean the open market price of the supply excluding the amount of tax;
- (ii) in case the supplier and recipient are associated persons and the supply is made for no consideration or for a consideration which is lower than the open market price, the value of supply shall mean the open market price of the supply excluding the amount of tax; and
- (iii) in case a taxable supply is made to a consumer from general public on installment basis on a price inclusive of mark up or surcharge rendering it higher than open market price, the value of supply shall mean the open market price of the supply excluding the amount of tax.
- (b) in case of trade discounts, the discounted price excluding the amount of tax; provided the tax invoice shows the discounted price and the related tax and the discount allowed is in conformity with the normal business practices;

#### **Section 2 (46) – cont'd.**

- (c) in case where for any special nature of transaction it is difficult to ascertain the value of a supply, the open market price;
- (d) in case of imported goods, the value determined under section 25 of the Customs Act, including the amount of customs-duties and central excise duty levied thereon;
- (e) in case where there is sufficient reason to believe that the value of a supply has not been correctly declared in the invoice, the value determined by the Valuation Committee comprising representatives of trade and the Inland Revenue constituted by the Commissioner; and
- (f) in case the goods other than taxable goods are supplied to a registered person for processing, the value of supply of such processed goods shall mean the price excluding the amount of sales tax which such goods will fetch on sale in the market:
- (g) in case of a taxable supply, with reference to retail tax, the price of taxable goods excluding the amount of retail tax, which a supplier will charge at the time of making taxable supply by him, or such other price as the Board may, by a notification in the official Gazette, specify.

#### **Section 2 (44)**

"time of supply", in relation to,-

- (a) a supply of goods, other than under hire purchase agreement, means the time at which the goods are delivered or made available to the recipient of the supply or the time when any payment is received by the supplier in respect of that supply, whichever is earlier;
- (b) a supply of goods under a hire purchase agreement, means the time at which the agreement is entered into; and
- (c) services, means the time at which the services are rendered or provided;

Provided that in respect of sub clause (a),(b) or (c), where any part payment is received, —

- (i) for the supply in a tax period, it shall be accounted for in the return for that tax period; and
- (ii) in respect of exempt supply, it shall be accounted for in the return for the tax period during which the exemption is withdrawn from such supply.

#### **Section 2 (14)**

"input tax", in relation to a registered person, means —

- (a) tax levied under this Act on supply of goods to the person;
- (b) tax levied under this Act on the import of goods by the person;
- (c) in relation to goods or services acquired by the person, tax levied under the Federal Excise Act, 2005 in sales tax mode as a duty of excise on the manufacture or production of the goods, or the rendering or providing of the services;
- (d) Provincial Sales Tax levied on services rendered or provided to the person; and
- (e) levied under the Sales Tax Act, 1990 as adapted in the State of Azad Jammu and Kashmir, on the supply of goods received by the person.

### SCOPE OF SALES TAX – SECTION 3 (OUTPUT TAX)

#### SCOPE OF SALES TAX – SECTION 3 (OUTPUT TAX)

- Sales tax is required to be charged, levied and paid at the rate of **seventeen per cent** of the value of:
  - taxable supplies made by a registered person in the course or furtherance of any taxable activity; and
  - goods imported into Pakistan.
- Further tax at rate of **two per cent** is applicable on supply to taxable goods to person who has not obtained registration.
- The liability to pay the tax is
  - in the case of supply of goods, of the person making the supply, and
  - in the case of goods imported into Pakistan, of the person importing the goods.

#### SCOPE OF SALES TAX – SECTION 3 (OUTPUT TAX)

• Taxable supplies specified in the Third Schedule to the Sales Tax Act is required to be charged to tax at the rate of **seventeen per cent** of the retail price.

#### Section 2 (27)

"retail price", with reference to the Third Schedule, means the price fixed by the manufacturer, inclusive of all duties, charges and taxes other than sales tax at which any particular brand or variety of any article should be sold to the general body of consumers or, if more than one such price is so fixed for the same brand or variety, the highest of such price

Provided that the Board may through a general order specify zones or areas for the purpose of determination of highest retail price for any brand or variety of goods.

- Goods specified in the Eighth schedule to the Sales Tax Act is required to be charged to tax at such rates and subject to such conditions and limitations as specified therein.
- Supply of goods or import of goods specified in the Sixth Schedule to the Sales Tax Act is exempt from tax.

#### SCOPE OF SALES TAX

- Subject to certain conditions, the following goods shall be charged to tax at the rate of **zero per cent** (Section 4):-
  - goods exported, or the goods specified in the Fifth Schedule;
  - supply of stores and provisions for consumption aboard a conveyance proceeding to a destination outside Pakistan as specified in section 24 of the Customs Act, 1969; or
  - such other goods as the Federal Government may specify.

- Section 7: For the purpose of determining tax liability in respect of taxable supplies made during a tax
  period, a registered person is entitled to deduct input tax paid or payable during the tax period for
  the purpose of taxable supplies made or to be made from the output tax. (Refer Mayfair
  Spinning Mills Ltd Vs Customs, Excise and Sales Appellate Tribunal [PTCL 2002 CL. 115])
- Where a registered person did not deduct input tax within the relevant period, he can claim such tax in any of the six succeeding tax periods.
- A registered person can not deduct input tax from output tax unless,-
  - in case of a claim for input tax in respect of a taxable supply made, he holds a tax invoice in his name and bearing his registration number in respect of such supply for which a return is furnished;
  - in case of goods imported into Pakistan, he holds bill of entry or goods declaration in his name and showing his sales tax registration number, duly cleared by the customs under section 79, section 81 or section 104 of the Customs Act, 1969; or
  - in case of goods purchased in auction, he holds a treasury challan, in his name and bearing his registration number, showing payment of sales tax.

- Section 8: A registered person will not be entitled to reclaim or deduct input tax paid on—
  - the goods or services used or to be used for any purpose other than for taxable supplies made or to be made by him;
  - any other goods or services which the Federal Government may, by a notification in the official Gazette, specify;
  - the goods subject to extra tax specified under Section 3(5);
  - the goods or services in respect of which sales tax has not been deposited in the Government treasury by the respective supplier;
  - purchases, in respect of which a discrepancy is indicated by CREST or input tax of which is not verifiable in the supply chain;
  - fake invoices;
  - purchases made by such registered person, in case he fails to furnish the information required by the Board through a notification issued under sub-section 26(5);
  - goods and services not related to the taxable supplies made by the registered person;

- goods and services acquired for personal or non-business consumption;
- goods used in, or permanently attached to, immoveable property, such as building and construction materials, paints, electrical and sanitary fittings, pipes, wires and cables, but excluding pre-fabricated buildings and such goods acquired for sale or re-sale or for direct use in the production or manufacture of taxable goods;
- vehicles falling in Chapter 87 of the First Schedule to the Customs Act, 1969, parts of such vehicles, electrical and gas appliances, furniture furnishings, office equipment (excluding electronic cash registers), but excluding such goods acquired for sale or re-sale;
- services in respect of which input tax adjustment is barred under the respective provincial sales tax law; and
- import or purchase of agricultural machinery or equipment subject to sales tax at the rate of 7% under Eighth Schedule to this Act.
- such goods and services which, at the time of filing of return by the buyer, have not been declared by the supplier in his return or he has not paid amount of tax due as indicated in his return.

- In exercise of the powers conferred to the Federal Government, the Federal Government vide SRO 490(I)/2004 dated June 12, 2004 has specified that the following goods (acquired otherwise than as stock in trade by a registered person) to be the goods in respect of which input tax can not be claimed, namely:
  - i. Vehicles falling in chapter 87 of the First Schedule to the Customs Act, 1969;
  - ii. Food, beverages, garments, fabrics, etcetera and consumption on entertainment;
  - iii. Gifts and give-aways;
  - iv. Supply of electricity and gas to residential colonies of registered persons;
  - v. Building material including cement, bricks, paints, varnishes, distempers etc;
  - vi. Office equipment and machines (excluding electronic fiscal cash registers), furniture, structure, fixture and furnishings excluding those directly used in taxable activity;
  - vii. Electrical and gas appliances, pipes, fittings excluding those directly used in taxable activity;
  - viii. Wires, cables, ordinary electrical fittings and sanitary fittings, excluding those directly used in taxable activity; and
  - ix. Crockery, cutlery, utensils etc., excluding those directly used in taxable activity.

- With respect to SRO 490(I)/2004 dated June 12, 2004, the term "stock in trade" means goods
  purchased by a registered person in the course of business for sale as such or after further processing
  or manufacture.
- **Section 8B:** in relation to a tax period, a registered person is not entitled to adjust input tax in excess of **ninety per cent of the output tax** for that tax period. The said restriction, however, is not applicable in case of fixed assets or Capital goods.
- The Board may by notification in the official Gazette, exclude any person or class of persons from the purview of above referred provisions.
- The Board by exercising the abovementioned powers has excluded the following registered persons from the purview of the said provisions:
  - Persons registered in electrical energy sector;
  - Oil marketing companies and petroleum refineries;
  - Fertilizers manufacturers;

- Manufacturers consuming raw materials chargeable to sales tax at the rate of 18.5% or 21% subject to a condition that value of such raw materials exceeds 50% of value of all taxable purchases in a tax period;
- Wholesalers-cum-retailers operating in Chapter XII of the Sales Tax Special Procedures Rules, 2007;
- Commercial importers subject to a condition that the value of imports subject to 2% value addition tax exceeds 50% of the value of all taxable purchases in a tax period;
- Person making zero rated supplies and the supplies charged to reduced rate subject to a condition that value of such supplies exceeds 50% of value of all taxable supplies in a tax period;
- Distributors;
- Gas distribution companies;
- Solvent extracting units of edible oils;
- Telecommunication Services; and
- Pakistan Steel, Bin Qasim, Karachi.

## GENERAL CONCEPTS OF SALES TAX ON SERVICES

Sales Tax on Services is governed through the following Acts / Ordinance

Territories	Act / Ordinance
Province of Sindh	Sindh Sales Tax on Services Act, 2011
Province of Punjab	Punjab Sales Tax on Services Act, 2012
Province of Khyber Pakhtunkhwa (KPK)	KPK Sales Tax on Services Act, 2013
Province of Balochistan	Balochistan Sales Tax on Services Act, 2015
Islamabad Capital Territory	Islamabad Capital Territory (Tax on Services) Ordinance, 2001

- Under the Provincial Sales Tax laws, a person engaged in rendering / providing of certain taxable services is required to get itself registered with the respective Provincial Sales Tax authorities. Generally, the Sales Tax laws operate under Value Added Tax / VAT regime whereby input tax is adjustable against the output tax subject to certain conditions and restrictions.
- Separate registration is required for the providing / rendering of services with the respective Sales Tax authorities in the following manner:

Territories	Authorities
Province of Sindh	Sindh Revenue Board
Province of Punjab	Punjab Revenue Authority
Province of Khyber Pakhtunkhwa	KPK Revenue Authority
Province of Balochistan	Balochistan Revenue Authority
Islamabad Capital Territory	Federal Board of Revenue

• Prior to July 1, 2011, Sales tax on services was collected by the Federal Board of Revenue under the head of "Federal Excise Duty" for all provinces, however, since July 1, 2011, Sindh Revenue Board has started collecting Sindh Sales Tax with respect to taxable services rendered in the province of Sindh itself whereas Punjab, KPK and Balochistan Revenue Authorities have started similar collection with effect from July 1, 2012, July 1, 2013 and July 1, 2015 respectively.

Section 2(79) of Sindh Sales Tax Act, Section 2(38) of Punjab Sales Tax Act, Section 2(48) of KPK Sales Tax Act and Section 2(39) of Balochistan Sales Tax Act

"service" or "services" means anything which is not goods or providing of which is not a supply of goods and shall include but not limited to the services listed in the First Schedule.

Explanation: A service shall remain and continue to be treated as service regardless whether or not the providing thereof involves any use, supply or consumption of any goods either as an essential or as an incidental aspect of such providing of service;

Sindh Sales Tax Act also includes the following explanation:

Explanation II: Unless otherwise specified by the Board, the service or services involved in the supply of goods shall remain and continue to be treated as service or services.

These words are not included in the Sindh Sales Tax Act

Section 2(79) of Sindh Sales Tax Act, Section 2(63) of Punjab Sales Tax Act, Section 2(36) of KPK Sales Tax Act and Section 2(30) of Balochistan Sales Tax Act

These words are

not included in the Balochistan

Sales Tax Act

"person" means –

- (a) an individual;
- (b) a company or an association of persons;
- (c) the Federal Government;
- (d) a Provincial Government;
- (e) a Local Authority or Local Government in Pakistan; or
- (f) a foreign Government, a political sub-division of a foreign Government, or a public international organization;

**Explanation:** The use of the word "he" in this Act shall be taken to refer to any or all of the persons mentioned in sub-clauses (a) to (f) above.

Section 2(71) of Sindh Sales Tax Act

"registered person" means a person who is registered or is liable to be registered under this Act or any other person or class of persons notified by the Board in the official Gazette:

Provided that a person liable to be registered but not registered under this Act shall not be entitled to any benefit available to a registered person under any of the provisions of this Act or the rules made thereunder;

Section 2(33) of Punjab Sales Tax Act, Section 2(42) of KPK Sales Tax Act and Section 2(34) of Balochistan Sales Tax Act

"registered person" means a person who is registered or is liable to be registered under the Act but the person liable to be registered and has not registered shall not be entitled to any benefit available to a registered person under any of the provisions of the Act or the Rules.

Section 2(73) of Sindh Sales Tax Act, Section 2(35) of Punjab Sales Tax Act, Section 2(44) of KPK Sales Tax Act and Section 2(36) of Balochistan Sales Tax Act

#### "resident" means-

- (a) an individual who, in a financial year, has -
  - (i) a place of business, whether whole or part thereof, in Sindh / Punjab / KPK / Balochistan (as the case may be) in any mode, style or manner; or
  - (ii) his permanent address, as listed in the individual's national identity card, in Sindh / Punjab / KPK / Balochistan (as the case may be); or
  - (iii) a permanent representative to act on his behalf or to provide service on his behalf in Sindh / Punjab / KPK / Balochistan (as the case may be);
- (b) an association of persons or a company which, in a financial year, has --
  - (i) its registered office is in Sindh / Punjab / KPK / Balochistan (as the case may be); or
  - (ii) its place of business, whether whole or part thereof, in Sindh / Punjab / KPK / Balochistan (as the case may be) in any mode, style or manner; or

## TAXABLE SERVICES

#### TAXABLE SERVICES

- A taxable service is a service listed in the Second Schedule to respective Acts, which is provided:
  - by a registered person from his registered office or place of business in Sindh / Punjab / KPK / Balochistan (as the case may be);
  - in the course of an economic activity, including in the commencement or termination of the activity.
- The abovereferred provision deals with services provided by registered persons, regardless of whether those services are provided to resident persons or non-resident persons.
- A service that is not provided by a registered person is required to be treated as a taxable service if the service is listed in the Second Schedule and is provided to a resident person by a non-resident person in the course of an economic activity.
- Where a person has a registered office or place of business in Sindh / Punjab / KPK / Balochistan (as the case may be) and another outside the respective province, the registered office or place of business in each province shall be treated as separate legal persons.

#### RATE OF TAX

- Section 8 of Sindh Sales Tax Act, Section 10 of Punjab Sales Tax Act, Section 26 of KPK Sales Tax Act, Section 10 of Balochistan Sales Tax Act and Islamabad Capital Territory (Tax on Services) Ordinance provides sales tax on services shall be charged at the rate specified in the Second Schedule.
  - General rate for of sales tax in Sindh is 13%.
  - General rate for of sales tax in Punjab and Islamabad Capital Territory is 16%
  - General rate for of sales tax in KPK and Balochistan is 15%

#### VALUE OF TAXABLE SERVICE

- The value of a taxable service is:
  - **the consideration in money** (including all Federal and Provincial duties and taxes) which the person providing a service receives from the recipient of the service (excluding the amount of sales tax on services under respective Acts);

#### **VALUE OF TAXABLE SERVICE – Cont'd.**

- in case the consideration for a service is in kind, the value of the service shall mean the open market price (excluding the amount of sales on services under respective Acts);
- in case the person provides the service and the recipient of the service are **associated persons** and the service is supplied **for no consideration or for a consideration which is lower than the price** at which the person provides the service to other persons who are not associated persons, the value of the service shall mean the price at which the service is provided to such other persons who are not associated persons (excluding the amount of sales on services under respective Acts);
- in case a person provides a service for **no consideration or for a consideration is lower than the price** at which such a service is provided by other persons, the value of the service shall mean the open market price for such a service;
- in case **of trade discounts**, the discounted price (excluding the amount of sales on services under respective Acts). In this regard, it is required that the tax invoice shows the discounted price and the related tax and the discount allowed is in conformity with customary business practice; or

#### **VALUE OF TAXABLE SERVICE – Cont'd.**

• in case there is **reason to believe that the value of a service has not been correctly declared** in the invoice or for any special nature of transaction it is difficult to ascertain the value of a service, the open market price.

#### PROVISION OF SERVICES OVER A PERIOD OF TIME

Where a service is provided over a period of time and payment for the same is made on a periodic basis, the service is required to be treated as comprising two or more separate and distinct services each corresponding to the part of the service to which each separate part of the consideration relates.

- A registered person who holds a **tax invoice** (for the purchase of goods or services used or consumed in providing or rendering of taxable services) in his name, bearing his sales tax registration/NTN, can deduct/adjust input tax paid during the relevant tax period
- Where the registered person did not deduct or adjust the input tax in the relevant period, he may claim such input tax deduction or adjustment in the tax returns for any of the **four succeeding tax periods**.
- The Input tax paid on goods and services used in providing or rendering non-taxable or exempt services and also on the services provided or rendered outside the respective province will not be admissible.

• In case an input is used in providing or rendering taxable services and also non-taxable or exempt services and the services provided or rendered outside the respective province, the input tax shall be apportioned according to the following formula for availing of input tax adjustment/deduction:

#### As per Punjab Sales Tax on Services (Adjustment of Tax) Rules, 2012:

Adjustable Input Tax=Value of Taxable Supplies/ Value of Taxable and exempt x Total Input Tax

#### As per Sindh Sales Tax on Services Rules, 2011

Residual input tax credit on taxable services = value of taxable services / (value of taxable + value of non-taxable/exempt services/reduced rate/specific rate) x admissible input tax

As per Punjab Sales Tax on Services (Adjustment of Tax) Rules, 2012 (Rule 4)

A registered person shall not be entitled to claim input adjustment in respect of :

- capital goods (plant, machinery, equipment and others) not exclusively useable or used in providing of taxable services;
- goods and services already in use on which the tax is not paid,
- utility bills not in the name of registered person with reference to his registered premises unless evidence of consumption is produced in the matter of such claims;
- the tax claimed as input tax on services where such tax amount has not been deposited by the supplier or the service provider or where the evidence of such payment is not produced;
- goods and services received against false, fake, forged, flying untrue, unreal or unrelated invoices or against purchases from the persons black listed or suspended by the Authority or by the Federal Board of Revenue or by any other Provincial authority;

- goods and services used or consumed in a service liable to a rate of tax lesser than the 16% of the charges or to a specific rate of tax not based on value;
- vehicles including three and two wheelers;
- food, beverages, garments, fabrics or others and consumption on entertainment, amusements, recreation or enjoyments; and
- gifts and give-aways.
- As per Sindh Sales Tax on Services Act, 2011 (Section 15A)

A registered person shall not be entitled to claim input adjustment in respect of:

- the goods or services used or to be used for any purpose other than for the taxable services provided (or to be provided);
- the goods in respect of which sales tax has not been deposited in the Federal Government treasury by the respective suppliers of goods;

- the services in respect of which the Provincial sales tax has not been deposited in the treasury of the respective Provincial Government, and the services in respect of which the Islamabad Capital Territory sales tax has not been deposited in the treasury of the Federal Government;
- further tax, extra tax or value addition tax levied under the Sales Tax Act, 1990, and the rules or notifications issued thereunder;
- fake, false, forged, flying or fraudulent invoices
- the invoices issued by persons black-listed or suspended by Sindh Revenue Board or FBR or any other Provincial Sales Tax Authority;
- capital goods and fixed assets not exclusively used in providing or rendering of taxable services;
- the following goods or services, excluding the ones directly used and consumed in the economic activity of a registered person in provision of the services paying sales tax at a rate not less than thirteen per cent ad valorem:
  - vehicles classified under Chapter 87 of the First Schedule to the Customs Act, 1969 and parts (including batteries and tyres and tubes) of such vehicles;

- calendars, diaries, gifts, souvenirs and giveaways;
- garments, uniforms, fabrics, footwear, hand wear, headwear for the employees;
- food, beverages and consumptions on entertainments, meetings or seminars or for the consumption of the registered person or his Directors, shareholders, partners, employees or guests;
- electricity, gas and telecommunication services supplied at the residence of the employees or in the residential colonies of the employees;
- building materials including cement, bricks, mild steel products, paints, varnishes, distemper, glass products;
- office equipment and machines (excluding electronic fiscal cash registers), furniture, fixtures or furnishings;
- electrical and gas appliances, pipes and fittings;
- wires, cables, sanitary fittings, ordinary electric fittings, electric fans and electric bulbs and tubes; and
- crockery, cutlery, utensils, kitchen appliances and equipment;

- utility bills not in the name of the registered person unless evidence of consumption of such utilities is provided to the satisfaction of the officer of the Sindh Revenue Board not below the rank of an Assistant Commissioner;
- goods or services procured or received by a registered person during a period exceeding six months prior to date of commencement of the provision of taxable services;
- goods or services used or consumed in a service liable to sales tax at ad valorem rate lesser than thirteen per cent or at specific rate at fixed rate or at such other rates not based on value;
- the amount of sales tax paid on the telecommunication services in excess of nineteen per cent ad valorem and the amount of sales tax paid on other taxable goods or services in excess of thirteen per cent ad valorem; and
- such goods or services as are notified by the Sindh Revenue Board to be in-admissible for input tax claim or reclaim or credit or adjustment or deduction.

- As discussed earlier, Entry no. 44 of the Federal Legislative List as contained in Part I of the Fourth Schedule to the Constitution of Pakistan empowers Federal Government to levy duties of excise.
- The duties of excise is levied in Pakistan through the Federal Excise Act, 2005 and Rules made thereunder.
- Prior to July 1, 2011, Sales tax on services was collected by the Federal Board of Revenue under the head of "Federal Excise Duty" for all provinces, however, since July 1, 2011, Sindh Revenue Board has started collecting Sindh Sales Tax with respect to taxable services rendered in the province of Sindh itself whereas Punjab, KPK and Balochistan Revenue Authorities have started similar collection with effect from July 1, 2012, July 1, 2013 and July 1, 2015 respectively.
- However, clause 7 of the Article 270AA (as substituted by the 18<sup>th</sup> Amendment) allowed the relevant provisions of the Federal Excise Act, 2005 to remain in field till such time as the Provinces enacted their respective laws.
- Section 3 of the Federal Excise Act (read with Section 16 of the said Act) provides that goods and services specified in the **First Schedule** are required to be charged to Federal excise duty at the rates, set-forth therein.

- Federal Excise Act comprise of following Schedules, namely;
  - First Schedule with respect to Excisable Goods and Services (Section 3)
  - **Second Schedule** with respect to Goods on which duty is collectible under sales tax mode with entitlement for adjustment with sales tax and vice versa (Section 7)
  - Third Schedule with respect to Conditional Exemptions (Section 16(1))
- The liability to pay duty is—
  - in case of goods produced or manufactured in Pakistan, of the person manufacturing or producing such goods;
  - in case of goods imported into Pakistan, of the person importing such goods;
  - in case of services provided or rendered in Pakistan, of the person providing or rendering such service.
  - in case of goods produced or manufactured in nontariff areas and brought to tariff areas for sale or consumption therein, of the person bringing or causing to bring such goods to tariff areas.
- Where services are rendered by the person out of Pakistan, the recipient of such service in Pakistan is required to pay duty.

- For the purpose of determining net liability of duty in respect of any goods, the duty already paid on goods specified in the First Schedule and used directly as input goods for the manufacture or production of such goods is required to be deducted from the amount of duty calculated on such goods.
- The said adjustment is admissible only if a person registered under Federal Excise Act, 2005 holds a valid proof to the effect that he has paid the price of goods purchased by him including the amount of duty and received the price of goods sold by him including the amount of duty through banking channels including online payment whether through credit card or otherwise.

#### Application of the provisions of the Sales Tax Act, 1990 (Section 7)

In case of goods specified in the Second Schedule or such services as may be specified by the Board through a notification in the official Gazette the duty is required to be payable in **sales tax mode**, whereby,—

a registered person manufacturing or producing such goods or providing such services shall be
entitled to deduct input tax paid during the tax period from the amount of duty of excise due from
him on such goods or services in respect of that tax period;

- a registered person shall be entitled to deduct the amount of duty of excise paid or payable by him on such goods or services as are acquired by him during a tax period from the output tax due from him in respect of that tax period;
- a registered person supplying such goods or providing such services shall be entitled to deduct
  duty of excise paid or payable on such goods or services as are acquired by him during the tax
  period from the amount of duty of excise due from him on such goods manufactured or produced
  or services as are provided or rendered by him during that period; and
- a person shall be entitled to deduct duty of excise paid or payable, on such goods or services as are acquired by him during a month, from the amount of duty of excise due from him on such goods manufactured or produced or such services as are provided by him, during that month.

### **Questions & Answers**